# Statement of Community Involvement

March 2024



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#### 1. Introduction

This Statement of Community Involvement (SCI) sets out how the local planning authority will consult and notify the community, businesses and other organisations or 'stakeholders' about the development of their area. It also explains how people can get involved with the planning system.

#### 1.1. What is a Statement of Community Involvement?

It demonstrates, to interested parties, the opportunities for engagement and involvement in plan making and decision taking within the planning process.

This document explains the purpose, aims and processes of this involvement and the expectations of South Ribble Borough Council as the Local Planning Authority (LPA).

#### 1.2. What are the aims of the Statement of Community Involvement?

South Ribble Borough Council recognises that it is important to provide the necessary resources and opportunities for communities and organisations (etc) to comment and engage throughout the planning process. Community involvement facilitates discussions and feedback which influences decision making.

The SCI ensures that the Council will:

- Provide access to up-to-date planning information and resources including updates
- Consult on plan making progression and planning applications (where applicable) in accordance with the latest regulations.

#### 1.3. What is the purpose of the Statement of Community Involvement?

South Ribble Borough Council will comply with the standards and methods of consultation as set out in this SCI when preparing and reviewing Local Plans, Supplementary Planning Documents, Neighbourhood Development Plans, and when determining planning applications.

The SCI provides certainty to all of those who wish to participate in the planning process.

The SCI will set out:

- what will be consulted upon
- who could be consulted
- how we might carry out consultation, and
- when we will consult.

The Council recognises that meaningful engagement with local communities and other 'stakeholders' benefits the planning process and can help increase public acceptance of developments. In more general terms, local authorities have a legal duty to act fairly in the exercise of their functions. One aspect of fairness is to consult stakeholders on matters that may affect them. The government has placed an emphasis on localism – to empower local communities to get involved in decision making.

It is important, however, that people understand that whilst all points of view made to the Council are considered, it is not always appropriate and / or possible for the Council to accommodate every request for change, especially where two parties have opposite views. Part of the Council's role is to balance competing interests and whilst it is accepted that the Council's decisions on planning matters will directly affect people's lives, it should also be remembered that feedback from public consultation is one of several factors that the Council considers when making its decisions.

Sometimes decisions may be made contrary to the views of people who have responded to consultations because other factors weigh more heavily in the overall planning balance. It is the purpose of officers' reports on planning applications, and the 'evidence base' that backs up planning policy documents, to set out how planning decisions (or recommendations) have been arrived at, considering relevant planning-related points made, including those received during consultation.

When consulting on planning matters, it is not the number of comments registered, but the relevance of the planning-related arguments contained within them that is most important. As an LPA, the Council needs to balance the views of all sides, as well as relevant law and policy, in forming its decisions.

# 1.4. Why does South Ribble Borough Council produce a Statement of Community Involvement?

A SCI is required under Section 18 of the Planning and Compulsory Purchase Act 2004.

This document also reflects the requirements of the Town and Country Planning (Local Planning) (England) Regulations 2012, the Localism Act 2011, and the National Planning Policy Framework.

The National Planning Policy Framework (more commonly referred to as the NPPF) sets out the government's planning policies for England and how these are expected to be applied. It is a framework that guides local plan preparation and is a material consideration when determining applications. This SCI complies with the NPPF at the time of publication.

The NPPF is supported by Planning Practice Guidance (PPG) which breaks down the policy and guidance of the NPPF into specific topics. PPG provides further guidance for the interpretation of the NPPF. It is intended to be a more accessible resource to enhance understanding and empower community involvement in the planning process.

The NPPF and PPG can be found via the following link <a href="https://www.gov.uk/government/publications/national-planning-policy-framework--2">https://www.gov.uk/government/publications/national-planning-policy-framework--2</a>

# 1.5. Why is South Ribble Borough Council producing a new Statement of Community Involvement?

South Ribble Borough Council published its latest SCI in 2013. Since then, there have been significant changes made to planning legislation, regulation, and guidance.

This document reflects on the suitability and effectiveness of approaches to community engagement described in previous versions of the SCI. Therefore, it includes methods of consultation that make effective use of modern technologies, existing resources and changing circumstances.

It is a requirement to review a SCI every five years, starting from the date of adoption.

The authority will review its SCI as and when required within the recommended timeframe to ensure it remains up to date.

#### 1.6. How to use a Statement of Community Involvement

The minimum requirements for consultation on planning policy documents and planning applications are set out in the Town and Country Planning (Local Planning) (England) Regulations 2012 and for planning applications in the Town and Country Planning (Development Management Procedure) (England) Order 2015.

The remainder of this document is spilt into these two sections, relating to community involvement opportunities in planning policy and development management. Even though the Council's planning policy and development management teams work hand in hand, it is useful to explore the different opportunities for community involvement in each area of planning practice.

#### 1.7. Role of Planning Officers

Planning Officers are generally available by prior appointment to discuss the production of planning documents, pre-application enquiries and planning applications. Further details of these services are available throughout the document.

#### 1.8. Role of Councillors

Councillors have an important role within the planning system, as both decision makers and as community representatives. The general public can make their views known to their local ward or Parish Councillor, who can make representations on their behalf. Councillors are a vital link between the local community and the LPA. Councillors also make decisions on planning issues, such as adopting Planning Policy documents and determining some planning applications.

# 2. Planning Policy

The Council is responsible for producing local planning policy which, along with national policy, is used to inform decisions as it carries out its development management functions. There are different types of policy documents, each carrying different weight, and each requiring a different level and / or nature of engagement with the local community and other stakeholders. The most common policy documents which involve public consultation are development plan documents (DPDs), (including the Local Plan), and supplementary planning documents (SPDs). The processes for producing DPDs and SPDs vary, and, consequently, so do consultation arrangements / procedures.

When DPDs are examined by independent Inspectors appointed by the Secretary of State, the documents will be tested for "soundness" and for "legal compliance", i.e., to ensure that legal requirements have been met. One of the legal requirements is to verify that the consultation on the DPD at its various stages of preparation has been carried out in accordance with the Statement of Community Involvement.

#### 2.1. Consultation Database

The LPA will maintain an up-to-date consultation database so that anyone or any organisation who wishes to be informed of the progress of planning policy can be contacted. Stakeholders will be notified of consultation events, publication, and main modifications to local plan documents. Details will include the length of consultation periods, links to relevant documents and means of responding to any consultations.

Anyone wishing to be added to the database can do so by using the contact details below in table 1. Where possible, the Council's preferred method of communication will be via e-mail. There will also be opportunities to add contact details to the database at consultation events.

The Planning Policy team holds two consultation databases, one primarily for plan-making consultations for the Central Lancashire Local Plan and the other solely for South Ribble Planning Policy consultations and updates. Stakeholders must use the relevant contact details provided below to be added to each database. These databases are only used for plan-making consultations, and not development management consultations or wider Council consultations.

#### 2.2. Contacts and Resources

There are more ways to keep up to date with the planning policy developments in the borough.

Our Technical Support Team can assist you via <u>planning@southribble.gov.uk</u> or 01772 625586. The team can assist in accessing planning policy documentation, where possible.

The Council offices (Civic Centre, West Paddock) provide access to computers, where residents are welcome to use the facilities to view planning documentation.

Current adopted planning policy for South Ribble Borough Council is available at <a href="https://www.southribble.gov.uk/article/1133/Planning-Policy">https://www.southribble.gov.uk/article/1133/Planning-Policy</a>.

The review of the Central Lancashire Core Strategy began in 2018 with a view to delivering a single Central Lancashire Local Plan between the authorities of Preston City Council, Chorley Borough Council and South Ribble Borough Council. Background papers and proposals can be found via <a href="https://centrallocalplan.lancashire.gov.uk/">https://centrallocalplan.lancashire.gov.uk/</a>, including the existing Core Strategy and the emerging evidence base, as well as key issues and assessments.

Table 1: Contact details for the South Ribble Local Plan and Central Lancashire Local Plan

South	planningpolicy@southribble.gov.uk	Planning Policy
Ribble		Civic Centre
Local Plan		West Paddock
		Leyland
		Lancashire
		PR25 1DH
		Tel: 01772 625625
Central	centrallancashireplan@chorley.gov.uk	Central Lancashire Local Plan
Lancashire		Team
Local Plan		Civic Offices
		Union Street
		Chorley
		PR7 1ÅL
		Tel: 01257 515151

#### 2.3. Duty to Cooperate

The duty to cooperate was introduced by the Localism Act 2011 and is set out in Section 33A of the Planning and Compulsory Purchase Act 2004. The authority's monitoring report documents the actions taken under the Duty to Cooperate.

Specifically, the Duty requires local planning authorities to:

- Engage constructively, actively and on an ongoing basis with any local planning authority, or other prescribed body, potentially affected by a strategic matter; and
- To develop strategic planning policies to address such issues and consider joint approaches to plan making.

Part 2 of the Town and Country Planning (Local Planning) (England) Regulations 2012 lists the prescribed bodies for our duty to co-operate.

Table 2: Duty to Cooperate Bodies

Statutory Consultees	Duty to Co-operate Organisations
Environment Agency	Environment Agency
Historic England	Historic England
Natural England	Natural England
Network Rail	Civil Aviation Authority
National Highways	Homes and Communities Agency
Telecommunications Operators	NHS England (Central Lancashire)
Integrated Care Board	Chorley and South Ribble Clinical Commissioning Group
Electricity and Gas Companies	Lancashire County Council (Highways Authority)
Sewerage and Water Companies	*Lancashire Enterprise Partnership
Homes England	Office of Rail Regulation
Adjoining Neighbouring Local Authorities	Adjoining Neighbouring Local Authorities inclusive of Chorley Council, Preston City Council, West Lancashire Council, Blackburn with Darwen Council, Ribble Valley Council, Fylde Council
Parish and Town Councils within the Borough	*Wildlife Trust
Adjoining Neighbouring Parish Councils	
Lancashire County Council	
Lancashire Constabulary	
The Coal Authority	
Canal & River Trust	
The Theatres Trust	
Sport England	

<sup>\*</sup> These bodies are not subject to the requirements of the duty. But local planning authorities and the public bodies that are subject to the duty must cooperate with Local Enterprise Partnerships and Local Nature Partnerships and have regard to their activities when they are preparing their Local Plans, so long as those activities are relevant to local plan making.

The Regulations require LPAs to consult 'general consultation bodies' as they consider appropriate, in the preparation of Development Plan Documents. General consultation bodies include:

- a) Voluntary bodies some or all of whose activities benefit any part of the authority's area
- b) Bodies which represent the interests of different racial, ethnic or national groups in the authority's area.
- c) Bodies which represent the interests of different religious groups in the authority's area.
- d) Bodies which represent the interests of disabled persons in the authority's area.
- e) Bodies which represent the interests of persons carrying on business in the authority's area.

## 3. South Ribble Development Plan

#### 3.1. Development Plan Documents (DPD)

Development Plan Documents set out strategic policies, site allocations, and policies on a range of subjects which are used when determining planning applications. The production of DPD's is set out in the Regulations and is made up of several statutory stages.

There are various types of development plan document, each with a different preparation process:

- Local Plans plan for future growth and development through strategic policies, and a proposals map showing allocated sites to meet predicted needs and requirements.
- Supplementary Planning Documents (SPD) support the policies in the local plan through more detailed guidance.
- Neighbourhood Plans plan for development in a specific neighbourhood area.

Below is the current structure of South Ribble's Development Plan. Please note that South Ribble is committed to preparing a new Central Lancashire Local Plan that will replace the South Ribble Local Plan and Central Lancashire Core Strategy. All documents relating to the emerging Central Lancashire Local Plan can be found via <a href="https://centrallocalplan.lancashire.gov.uk/">https://centrallocalplan.lancashire.gov.uk/</a>.

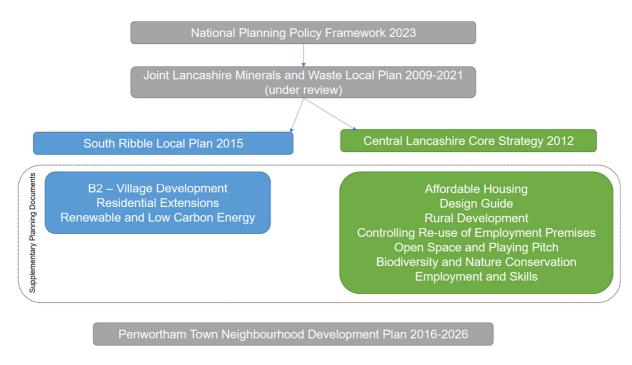


Figure 1: South Ribble's development plan structure

#### 3.2. Local Plan

It is the duty of the Local Planning Authority to prepare an up-to-date Local Plan for its area. The Local Plan, and its component parts, must be supported by evidence, be consistent with the NPPF and demonstrate community involvement.

A large portion of the community should be proactively engaged, so that Local Plans, reflect a collective vision and a set of agreed priorities for the sustainable development of the area. The below table indicates each stage of engagement, and collaboration with neighbourhoods, local organisations, and businesses.

Table 3: Stages of the Local Plan

Stage	Description
Evidence Gathering, Issues and Options (Reg 18)	Notifying relevant bodies and the community (alongside other methods listed in table 4) of the intention to produce a new DPD and invite comments. The Issues and Option stage prepares several evidence base documents, that will also be subject to consultation.
Plan Preparation (Reg 18)	Preferred Options will be the first draft version of the plan and will be drawn up using evidence and information from the first stage consultation, and guidance within the NPPF. It will explore alternatives to guide the plan towards an agreed position. Comments received will be taken into account in preparing the DPD.
Publication (Reg 19 and 20)	Following on from the consultations and evidence gathering, the proposed plan will be published. There will be a consultation period of a minimum of 6 weeks to allow stakeholders and the community to make formal representations on its soundness. All the responses received at the previous stage will be published as part of the consultation, along with the Council's response to them.

Plan Submission and Examination (Reg 22 and 24)	The plan will be submitted to the Planning Inspectorate for independent examination. Accompanying the DPD will be a Sustainability Appraisal report, Habitats Regulation Assessment, policies map, consultation statement, representation details and any other appropriate documentation. The Inspector will consider all representations and there will be an opportunity for interested parties to speak at the hearing. The Inspector may suggest modifications to the plan which will be consulted on after the examination.
Inspector's Report (Reg 25)	The Inspector will then issue a report declaring whether the plan is sound. If the plan cannot be found sound, the LPA would have to go back to the plan preparation stage. If the plan is found sound, subject to any further changes suggested by the Inspector, the Council will move to adoption.
,	Adoption (Reg 26)
Monitoring & Review	The LPA will monitor and review evidence-based reports and DPD through the adoption period.

#### 3.3. Consultation Methods on emerging DPDs

When undertaking any formal consultation or formal adoption of a document, the LPA will ensure that the most up to date Planning Regulations are complied with. The minimum consultation period at preparation and publication stages is 6 weeks, although the LPA may decide to undertake additional consultations at other stages. Likewise, it may be beneficial to extend a consultation period, due to public holidays or weekends.

As well as contacting interested parties through our consultation database, consultations will be advertised on the main page of the council website, via social media posts and press releases where appropriate.

The table below outlines the other methods that may be used to engage communities and interested parties, many of which are subject to availability.

Table 4: Consultation methods used at each stage of local plan preparation.

			Stage of prepa	aration of DPD	
		Evidence Gathering & Options	Plan Preparation & Preferred Options	Publication & Submission	Inspector's Report & Adoption
	Website	Yes	Yes	Yes	Yes
	Email (database)	Yes	Yes	Yes	Yes
	Letter (database)	Yes	Yes	Yes	Yes
	Deposit Points	Yes	Yes	Yes	N/A
	Press release	Optional	Optional	Optional	Optional
	Press notice	Optional	Optional	Optional	Optional
	Press advertisement	Optional	Optional	Optional	N/A
	Leaflets	Optional	Optional	Optional	N/A
pc	Exhibitions	Optional	Optional	Optional	N/A
Method	Drop-in sessions	Optional	Optional	Optional	N/A
	Social Media	Optional	Optional	Optional	N/A
	Groups consulted /notified	Statutory and general consultees	Statutory and general consultees.	Statutory and general consultees	Statutory and general consultees
			Any representors from previous stage	Any representors from Reg 18. stage	Anyone who has asked to be notified
	Duration	Minimum 6 weeks	Minimum 6 weeks	Minimum 6 weeks	-
	Consultation Statement produced?	Yes	Yes	Yes	No

#### 3.4. Consultation on supporting Documents for the Local Plan

Integrated Assessments incorporating Sustainability Appraisal (SA) and Strategic Environmental Assessment (SEA)

The Scoping Report represents the first stage of the Integrated Assessment (IA) which is carried out alongside the plan production process. It will make recommendations to enhance potential positive outcomes and minimise negative impacts of the policies within the CLLP. It begins the consultation process with the three statutory bodies for an SA. These are Natural England, Historic England, and the Environment Agency.

Where scoping determines that a full sustainability appraisal is required, the process must take full account of the EU Directive on Strategic Environmental Assessment (SEA).

#### Habitats Regulations Assessment (HRA)

An HRA Scoping Report consults Natural England to explore if an assessment is required. If European nature conservation sites are likely to have a significant impact from such proposals and policies, then an assessment is required as part of the Conservation of Habitats and Species Regulations 2017.

#### Statement of Common Ground

This statement is prepared and updated through the plan making process, documenting local authorities' discussion on cross-boundary matters.

#### Other Documents

Additional documents may be submitted to demonstrate legal compliances and completion of other assessments. These are not statutory documents but could include a Health Impact Assessment and Equality Impact Assessment.

All evidence-based documents will be subject to consultation through the relevant stages of the DPD.

Aside from DPDs, other documents could include a new CIL charging schedule as part of the new Local Plan and design codes.

An Authority Monitoring Report or Local Development Scheme are not subject to consultation but are also subject to the LPAs committee process.

#### 3.5. Consultation Events and Platforms

Consultation events are usually held across the five neighbourhood areas in the borough, although these may be subject to change depending on availability and suitability.

The table below shows the neighbourhood areas for the purposes of consultation and the settlements they include. There will be a maximum of one event in each neighbourhood area, locations will vary based on availability although a community facility is normally selected.

Table 5: Neighbourhood areas used for drop-in events with the corresponding wards.

Neighbourhood Area	Wards
Leyland	Broadfield
	Buckshaw & Worden
	Earnshaw Bridge
	Leyland Central
	Moss Side
	St Ambrose
	Seven Stars
Central	Farington East
	Farington West
	Lostock Hall
Western	Hoole
	Longton & Hutton West
	New Longton & Hutton East
Eastern	Coupe Green & Gregson Lane
	Samlesbury & Walton
	Bamber Bridge East
	Bamber Bridge West
	Walton-le-Dale East
	Walton-le-Dale West
Penwortham	Broad Oak
	Charnock
	Horwick & Priory
	Middleforth

During formal consultation periods of the development plan, hard copies of documents will be available at local libraries and the Civic Centre to view during opening times (Reg.35). The Civic Centre and libraries also have access to computers where documents can be viewed online or be used to submit any feedback via the relevant platform. These documents will also be taken to consultation events where the team will be on hand to answer any queries. Again, all documents will be provided online, via the Central Lancashire Local Plan website.

Table 6: Libraries used across South Ribble for deposit points.

Leyland Library	Lancastergate,
', ' ', ' ', '	Leyland,
	Preston,
	Lancashire,
	PR25 2EX
	Tel: 0300 123 6703
	https://www.lancashire.gov.uk/libraries-and-
	archives/libraries/find-a-library/leyland-library/
Longton Library	Liverpool Old Road,
, ,	Longton,
	Preston,
	Lancashire.
	PR4 5HA
	Tel: 0300 123 6703
	https://www.lancashire.gov.uk/libraries-and-
	archives/libraries/find-a-library/longton-library/
Kingsfold Library	Hawksbury Drive,
	Penwortham,
	Preston.
	Lancashire.
	PR1 9EJ
	Tel: 0300 123 6703
	https://www.lancashire.gov.uk/libraries-and-
	archives/libraries/find-a-library/kingsfold-library/
Lostock Hall Library	Watkin Lane,
	Lostock Hall,
	PR5 5TU
	Tel: 0300 123 6703
	https://www.lancashire.gov.uk/libraries-and-
	archives/libraries/find-a-library/lostock-hall-library/
Bamber Bridge Library	Station Road,
- a	Bamber Bridge,
	Preston,
	PR5 6LA
	Tel: 0300 123 6703
	https://www.lancashire.gov.uk/libraries-and-
	archives/libraries/find-a-library/bamber-bridge-
	library/
	HOTALY/

### 3.6. What will happen to your representation?

Any representations made in response to a consultation on a draft DPD or SPD are published on the Council's website. The requirement to publish a Consultation Statement reflects the Government's desire to strengthen both stakeholder and community involvement in the planning process.

#### A Consultation Statement demonstrates:

- Which bodies and persons were invited to make comments
- How those bodies and persons were invited to make comment

- The material that was subject to consultation
- A summary of the issues raised
- How the comments received will shape the next version of the plan

On occasion we are unable to publicise a representation (e.g., if it contains personal information, allegation, abusive content) and on these occasions the sender will be notified, where possible. We will not consider anonymous submissions.

The Consultation Statement will inform the preparation of policies and allocations which have helped to shape successive versions of the plan through the Local Development Scheme.

South Ribble Borough Council's privacy notice can be found at <a href="https://www.southribble.gov.uk/article/2583/Privacy-Notice-Consultation">https://www.southribble.gov.uk/article/2583/Privacy-Notice-Consultation</a>

## 4. Supplementary Planning Documents

Supplementary Planning Documents (SPDs) may be produced to provide further guidance and more detailed advice relating to specific topic areas. These have a more limited role, for instance, they cannot introduce new policy or change land allocations.

Regulations 11 to 16 of the Town and Country Planning (Local Planning) (England) Regulations 2012 set out the requirements for producing Supplementary Planning Documents.

SPDs offer local planning authorities the opportunity to add guidance on specific policy areas. They are quicker and simpler to prepare than a local plan.

The purpose of SPDs is to provide guidance on the interpretation and implementation of relevant planning policies, particularly those in the Central Lancashire Core Strategy and South Ribble Local Plan.

South Ribble's current adopted SPDs are listed in figure 1 and can be found via <a href="https://www.southribble.gov.uk/article/1134/Current-policies-and-quidance">https://www.southribble.gov.uk/article/1134/Current-policies-and-quidance</a>

SPDs must be supported by appropriate evidence and accord with national policies. Whilst they are not examined by an Inspector, an SPD is still subject to a process of consultation and engagement with relevant parties. The Council will carry out at least one stage of consultation on an SPD before it is adopted, for a minimum of four weeks.

Members of the public, local businesses, organisations, and interested parties from the consultation database will be consulted, as well as statutory consultees.

Following changes to the revised SPD, a consultation statement will be published at least 4 weeks before the document is formally adopted by the Council. The consultation statement will list all the responses received, with the Council's response, and any changes that have been made.

## 5. Neighbourhood Plans

Neighbourhood Plans were introduced into the planning system through the Localism Act 2011. They are an opportunity to allow communities to set planning policies to guide development in their areas (alongside the Development Plan).

Part 2 of the Town and Country Planning (England) 2012 and the Neighbourhood Planning (General) Regulations 2012, enable local communities to prepare Neighbourhood Development Plans (also known as Neighbourhood Plans) and to create Neighbourhood Development Orders.

A neighbourhood development order (NDO) is a means for the qualifying body to grant planning permission for particular forms of development within a specified area (the Neighbourhood Area). Granting planning permission for small-scale community or housing development, is a form of NDO, referred to as a community right to build order.

Neighbourhood Plans once adopted form part of the development plan, therefore decisions on planning applications must take account of them. As of Autumn 2023, there is only one neighbourhood plan in place in South Ribble.

Penwortham Town Council's Neighbourhood Development Plan can be viewed via <a href="https://www.southribble.gov.uk/media/131/Penwortham-Town-neighbourhood-development-plan/pdf/Penwortham Town NDP - Final 0.pdf?m=637369819361970000">https://www.southribble.gov.uk/media/131/Penwortham-Town-neighbourhood-development-plan/pdf/Penwortham Town NDP - Final 0.pdf?m=637369819361970000</a>

Neighbourhood Planning is a way for communities to have a say in the future of places where they live and work. It gives neighbourhoods the power to produce a plan that directs development in their local area. A Neighbourhood Plan can add detail and locally set objectives to support and complement the Local Plan. It must be in conformity with national planning policy (the National Planning Policy Framework) and cannot be used to prevent development.

The Council has a statutory duty to support local groups in the preparation of a Neighbourhood Plan. However, the responsibility to produce a Neighbourhood Plan lies with the qualifying body:

- a Parish/Town Council
- a Neighbourhood Forum (in a non parished area)
- a community organisation

The qualifying body must propose a neighbourhood area to the LPA for designation. The boundary may replicate the parish or town council boundary, but this is not necessary. The choice of designation must be clearly justified.

While a Neighbourhood Plan is being prepared, consultation on it will be the responsibility of the individual Parish Council or Neighbourhood Forum and is therefore outside the scope of this SCI.

However, once a Neighbourhood Plan has been drawn up and submitted to the local planning authority, the local planning authority must carry out a statutory consultation on the proposed Neighbourhood Plan before it is examined by an independent and suitably qualified person. This stage will be subject to a six-week consultation.

A Neighbourhood Plan is subject to an examination by an Independent Planning Inspector, full details of the Inspector and examination process will be made publicly available.

A Neighbourhood Plan will also require a referendum, details of which all will be made publicly available.

There is a requirement to consult those who live, work and carry out business in the neighbourhood area. All those on the Neighbourhood Plan database who have previously responded and requested to be kept informed of the process will also be contacted.

# 5.1. What resources does the planning policy team provide for Neighbourhood Development Plans?

The planning policy team are on hand to support with neighbourhood planning through GIS support, advice and guidance as required and will assist with examination.

In addition, resources are available on the Planning Portal and Planning Aid websites to support the formulation of an NDP through the whole process.

## 6. Community Involvement in Development Management

This section explains how planning and related applications are dealt with and outlines the Council's consultation arrangements. The primary role of the Development Management team is to assess, make recommendations and determine planning applications taking into account the adopted Local Plan and supplementary documents. The development management team also offer a pre-planning application advice service, present the Council's case in planning appeals, and investigate breaches of planning control.

#### 6.1. Types of Applications

The development management team deal with a range of application types, including major, minor and other applications.

Major applications are defined in the Town & Country Planning (Development Management Procedure) (England) Order 2015, and include the following types of development:

- Residential development for more than 10 units or on a site greater than 0.5 hectares if the number of units proposed is not known.
- Provision of building(s) with floorspace greater than 1,000 sq m
- Development which has a site area greater than 1 hectare

Minor applications include those under the thresholds above. Other applications could include householder, listed building consent, changes of use or prior approval.

The requirements for consultation in respect of different application types varies.

#### 6.2. Development Management Consultations

The requirements for consultation on planning applications are set out in the Town and Country Planning (Development Management Procedure) (England) Order 2015.

However, the consultation carried out will depend on the application type.

Information on how the Council holds and uses information in relation to Development Management (Planning and Enforcement) consultations can be found in the service specific privacy notice: <a href="https://www.southribble.gov.uk/article/1439/Planning-and-enforcement">https://www.southribble.gov.uk/article/1439/Planning-and-enforcement</a>

#### 6.3. Permitted Development

It should be noted that not all development requires an application for planning permission for some works, planning permission is automatically granted by the Town and Country Planning (General Permitted Development) Order 2015 so these works can be carried out as 'Permitted Development'. For example, householders can make certain changes to their

house without needing to apply for planning permission. These are called "permitted development rights". Other examples of permitted development include certain changes of use, for example from a shop to an office.

To assist in determining whether a proposed householder development is likely to be permitted development, self-assessment sheets are available on the Council website. These provide advice in relation to various types of domestic extension and alterations. (https://www.southribble.gov.uk/article/1128/Householder-self-assessment)

The Planning Portal also provides a number of resources to support planning applications, including the 'Interactive House'. (<a href="https://www.planningportal.co.uk/permission">https://www.planningportal.co.uk/permission</a>)

Planning Aid England is another platform that offers an online advice service, support services and consultant directory (<a href="https://www.rtpi.org.uk/planning-advice/">https://www.rtpi.org.uk/planning-advice/</a>).

The planning team are available to provide basic advice to members of the public without charge. This advice could include questions on submitting an application, processing an application, relevant planning policies or planning application fees.

For those who would like to request support (including requesting alternative formats), an appointment can be made by using one of the contact details below:

Planning Service

**Development Management Team** 

Civic Centre

West Paddock

Leyland

**PR25 1DH** 

Telephone: 01772 625586 Email: planning@southribble.gov.uk

#### 6.4. Pre-Application Advice

South Ribble Borough Council welcomes and encourages applicants and developers to seek pre- application advice from the Council prior to the submission of a formal planning application. Discussions can help to achieve a better standard of application, which has a greater chance of a successful outcome.

There are a number of benefits in seeking pre-application advice before making an application:

- It provides early guidance on the planning policies relevant to your development and helps you to understand how these policies apply to your proposal.
- It can identify at an early stage if there is a need for specialist information such as a tree survey, flood risk assessment, ecological assessment.
- It enables proposals to be changed and potential problems overcome before an application is submitted, saving time during the application process.
- It will ensure you know what information you need to submit with the application, thereby making sure it can be registered and validated.
- It can give a greater degree of certainty of whether your application is likely to be successful.
- By identifying and addressing issues at pre-application stage, this can save time when an application is submitted and may result in a quicker decision.

The pre-application advice form is available on the Council's website, along with a list of information and plans that should be submitted with the form. https://www.southribble.gov.uk/article/1315/Pre-application-Advice-Service

Pre-application advice will normally be provided within 21 working days and incurs a fee which is indicated on the council's charging structure. Details of this can be found via <a href="https://www.southribble.gov.uk/article/1127/Pre-application-advice">https://www.southribble.gov.uk/article/1127/Pre-application-advice</a>.

All pre-application enquiries are treated in confidence and are not available on the planning register. Although, we may be required to release details of pre-application enquires under Freedom of Information requests.

#### 6.5. How we will consult on pre-application enquiries

For major pre-application enquiries the Council may seek advice from internal and external consultees. However, many of these external agencies offer their own direct pre-application advice service e.g., Lancashire County Council as highway authority, National Highways, Canal & River Trust and the Environment Agency.

During the pre-application discussions officers will also advise developers on whether the proposals would benefit from a process of community involvement before the application is submitted. National Planning Practice Guidance advises that 'pre application engagement with the community is encouraged where it will add value to the process and the outcome.' The Council understands that different developments will require public consultation to be tailored to suit the individual circumstances but on significant schemes a public meeting, exhibition and / or leaflet drop in the local area may be required. At pre-application stage, the development management team will be able to advise on an appropriate consultation plan for major development proposals.

The community consultation measures outlined above are not necessary for small scale applications e.g., house extensions or single dwellings. However, we emphasise to

applicants / developers the benefits to be gained by discussing proposals with neighbours who may be affected by the development and taking account of their comments when drawing up the formal planning application.

#### 6.6. Planning Applications

The level of consultation carried out for planning applications will be proportionate to the type and scale of planning application being determined. In all cases, publicity will meet legal requirements.

The regulations set out in the Town and Country Planning (Development Management Procedure) (England) Order 2015, The Planning (Listed Building and Conservation Areas) Regulations and The Planning (Listed Buildings and Conservation Areas) Act 1990, state how planning applications need to be publicised, either by site notice or individual neighbour notification.

Neighbour notification by letter is the principal method of consultation on most planning applications – in such cases, letters are sent to all owners / occupiers of properties that immediately adjoin the boundary of the application site. Where the Council is unsure of the owner of an adjoining site, for example where the application site adjoins open land, a site notice will be displayed.

In addition, a press notice and site notice are also required for the following types of applications:

- Major developments
- An application accompanied by an Environmental Impact Statement
- A departure from the Local Plan
- A development that would affect a public right of way,
- Development affecting the character or appearance of a Conservation Area
- Development affecting a Listed Building or its setting.

Neighbours / interested parties are given 21 days to respond in writing to the consultation.

All planning applications (with associated documents) received by the Council can be viewed via the public access portal. (https://publicaccess.southribble.gov.uk/online-applications/)

Weekly lists are published online for the public to view and issued each week to councillors, consultees and others who have requested a weekly update. This includes applications received and determined and appeal information.

Following submission of a planning application, negotiations between planning officers and developers / their agents may result in a revision to the proposed development necessitating the submission of amended plans. If the amendments are significant, the Council will, upon receipt of amended plans, carry out a further consultation on these amendments. In view of the tight timescales to determine planning applications, the re-notification time may be reduced to 14 days.

Comments may be made on any planning application, by anyone, regardless of whether or not they were consulted individually. All comments must be made in writing and must contain the name and address of the author. The Council will not take into consideration any anonymous comments received.

All comments received are public information and cannot legally be kept confidential. Written representations received on planning applications are published on the Council's website. Therefore, comments should not include any personal information, for example phone numbers or signatures. When submitting comments by email it is recommended that they be sent as an attachment in order to avoid publication of personal email addresses.

Please note that comments should be submitted within the identified consultation period as the Council may be in a position to determine the application as soon as the neighbour consultation period expires. If this date cannot be met, consultees should contact the case officer well in advance of the consultation period ending to see whether it is possible for an extension of time to be granted for comments to be submitted.

The Council welcomes comments, whether in support of, or opposition to, an application, but the Council can only take account of material planning considerations. These include matters like the effect on traffic or parking, the appearance of the proposal, overlooking or disturbance, overshadowing, loss of privacy, opposition to business competition and loss of ecological habitats. We cannot take into account matters such as loss of property value, private disputes between neighbours, matters covered by leases or covenants, the impact of construction work and competition between firms.

Planning Law requires that decisions be taken in accordance with the development plan unless there are material considerations that indicate otherwise. The development plan is currently the Central Lancashire Core Strategy and the South Ribble Local Plan, alongside the Joint Lancashire Minerals and Waste Local Plan and the Penwortham Neighbourhood Development Plan. The views of statutory consultees and the public are important in making decisions on planning and related applications. However, they are just one consideration amongst several in the overall decision-making process and must be weighed alongside local planning policy set out in the development plan and related guidance, national policy set out in the National Planning Policy Framework, and other material planning considerations.

Having assessed an application, the planning officer will prepare a report summarising the comments received from consultees and other interested parties. Taking account of development plan policy and other material considerations, the report will assess the planning issues and recommend whether the application should be approved or refused. The majority of applications will then be determined under delegated powers by authorised officers.

However, major and / or controversial applications are reported to the Planning Committee for a decision by Members of the Council. If the application is to be decided by Planning Committee, comments received from consultees, or the public will be set out in the case officer's report. Committee agendas are published 5 clear working days in advance of the meeting and are available on the Council website.

#### 6.7. Planning Committee

Planning Committee meetings are held in public. The Council allows public speaking at Planning Committee meetings, subject to a number of criteria. The procedure for debate at Planning Committee is available at <a href="https://www.southribble.gov.uk/article/1129/Planning-Committee">https://www.southribble.gov.uk/article/1129/Planning-Committee</a>

Anyone interested in speaking at Planning Committee must register their request by noon two working days prior to the Committee meeting. If you feel unable to address the Planning Committee, a Ward Councillor may be willing to put your view to the Committee. Details of Ward Councillors are available on the Council website at:

https://southribble.moderngov.co.uk/mgMemberIndex.aspx?FN=WARD&VW=LIST&PIC=0

#### 6.8. Planning Appeals

If an application for planning permission is refused by the local planning authority, or if it is granted with conditions that are unacceptable to the applicant, an appeal can be made to the Secretary of State against the refusal of permission or against the conditions attached. There is also a right of appeal if an application is not determined within a specific time, and a right of appeal against the issuing of an Enforcement Notice.

Only applicants have a right of appeal. There is currently no third party right of appeal in respect of planning decisions.

Appeals are examined by an independent Planning Inspector appointed by the government. We will notify in writing all those who made written comments upon the original application. Copies of their comments will be forwarded to the Planning Inspectorate and the Council will inform people how to make further representations to the Planning Inspectorate. Further advice on the appeal process is available at:

http://www.planningportal.gov.uk/planning/planninginspectorate

# 7. Conclusion: Monitoring & Review of the Statement of Community Involvement

The SCI will be monitored and reviewed when necessary to take account of best practice in community involvement and any regulation changes.

Should situations such as the COVID pandemic arise, alternative methods of community involvement may be taken. These changes will be listed on our website in the short term until a revised statement can be issued.

For further clarification or any questions about the contents of this SCI, please contact South Ribble's Planning Policy team.

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# **Glossary**

**Authority Monitoring** Monitoring the performance indicators of the Core Strategy. Report (AMR) Consultation Statement Sets out how the Council has sought participation from communities and stakeholders during a consultation period. Core Strategy (CS) It is a key document with strategic policy for Central Lancashire's Local Development Framework, to help coordinate development in the area and contribute to boosting investment and employment. Development Plan Sets out strategic policies, site allocations, and policies on a range of subjects through a Local Plan, Supplementary Planning Documents and Neighbourhood Plans. Duty to Co-operate Places a legal duty on local planning authorities and prescribed public bodies to engage constructively, actively and on an ongoing basis to maximise the effectiveness of local plan and marine plan preparation in the context of strategic cross boundary matters. Assesses the effects of the Local Plan in terms of equalities Equality Impact Assessment (EIA) issues, with a particular focus on disadvantaged or excluded groups of people. General Consultation Those listed in Part 1 of The Town and Country Planning **Bodies** (Local Planning) (England) Regulations 2012. **Habitat Regulations** Test if a plan or project proposal could significantly harm the Assessment (HRA) designated features of a European site. Assesses the effects of the Local Plan on the health and Health Impact Assessment (HIA) well-being of the population and its ability to access healthrelated facilities and services. Local Development Identifying what the Council is going to do over the next three years to prepare new and revised planning policy which will Scheme (LDS) form part of the Development Plan. Local Plan (LP) Plan which sets out a vision and a framework for the future development of the area, addressing needs and opportunities. Local Planning Authority Local government body that is empowered by law to exercise (LPA) planning functions for a particular area. i.e., South Ribble **Borough Council** National Planning Policy Sets out government's planning policies for England and how Framework (NPPF) these are expected to be applied.

Neighbourhood Development Order (NDO)	Grants planning permission for specific development which complies with the Order.
Neighbourhood (Development) Plan (NDP)	Enable communities to take the lead in producing part of the statutory development plan for the area.
Planning Practice Guidance (PPG)	Adds further context to the NPPF and it is intended that the two documents should be read together.
Prescribed Bodies	These organisations are required to cooperate with local planning authorities subject to Duty to Cooperate.
Scoping Report	This scoping stage identifies the relevant plans, policies, programmes, and objectives that will inform the Integrated Assessment and the Local Plan.
Soundness	Described in paragraph 35 of the National Planning Policy Framework.
Statement of Common Ground	Record of the progress made by strategic policy-making authorities during the process of planning for strategic cross-boundary matters.
Statement of Community Involvement (SCI)	Sets out how the local planning authority will notify and consult the community on new planning policy and planning applications.
Strategic Environmental Assessment (SEA)	The requirements of Environmental Assessment of Plans and Programmes Regulations 2004 is incorporated into Sustainability Appraisals.
Supplementary Planning Document (SPD)	Build upon and provide more detailed advice or guidance on policies in an adopted local plan.
Sustainability Appraisal (SA)	Assessing the extent to which the emerging Local Plan proposals and policies, when judged against reasonable alternatives, will help to achieve relevant environmental, economic, and social objectives.

The Regulations

The Town and Country Planning (Local Planning) (England) Regulations 2012.